

Appendix DD

Public Health Response to Unidentified Substance

Final Version 09/03/04

This protocol is to be used for the Public Health component in the investigation and response to a potential BT event such as a white powder incident, unidentified toxic substance exposure, etc. It is meant to be used by Public Health entities (local and state) but is also meant to be an integrative protocol. It should be integrated and incorporated into response protocols within Public Health agencies, Fire/Rescue/EMS/HazMat and law enforcement agencies.

Background

- The fundamental goal of public health is to prevent injury and illness to an individual and to the community.
- In the post-2001 era, public health has taken on additional responsibility as an emergency response component and integrates further with law enforcement and Fire/Rescue/EMS/HazMat.
- Public Health has not only additional responsibilities but also additional resources to bring to the field of response including but not limited to investigation tools, preventative medications, public information messages, follow-up capacity, and laboratory resources.
- Public Health has established organizational capacity to respond to such incidents and, is accountable in its role of protecting the public health
- All response is locally driven. However, as incidents progress and/or as experience evolves, assistance in expertise, resources and authority may be available at the state and federal levels.
- Although every attempt will be made by all parties to share intelligence and background information, this is not always possible; therefore continuous flow of basic information that may impact on individual response is a necessity in an emergency response community.

Local Health Departments

- Will be notified of incidents immediately, or as soon as possible, in order to have necessary input into the evaluation of the incident. Depending on local protocol this may be through the 911 centers, units on the scene or the coordinating agency during the event. Late notification could result in inadequate resources and flow of information and negative outcome to the person(s) exposed.
- Will assist in the evaluation of the event. Local Health Department personnel will assist in making determination regarding the exposure credibility of the event per The Matrix*. Determination of exposure credibility will assist in formulating recommendations re: prophylaxis therapy and laboratory testing.
- Will assist in facilitating discussions with DHMH Laboratories Administration personnel, as necessary, and will ensure HazMat screening for chemicals, explosives and radiation before transport to

* See attached

DHMH. Depending on local protocol, transportation of samples may be conducted by or through the LHD. In all cases, chain of custody must be maintained throughout collection and transportation. Samples referred to the state lab for testing will not be accepted unless the LHD is involved and part of the assessment process.

- Will notify DHMH BT MD On Call (410-407-6154) immediately or as soon as possible. Notification should not be delayed beyond two hours. Notification will include at minimum: determination of clinical and criminal assessments, number of people potentially at risk, a recommendation on the need for prophylaxis, need for laboratory testing and the likelihood that the general public will become aware of the incident. The decision regarding the need for prophylaxis may be made in conjunction with DHMH and may be a reason for early notification and involvement of DHMH. Public awareness may be related to media coverage of the event, high profile location or parties involved, etc.
- Will follow any and all protocols regarding reporting and notification internal to the LHD and local response plans.
- Will follow up with response agencies regarding after action reviews to improve response and coordination.
- When laboratory results are received, will develop, as necessary, further response strategy with the assistance of DHMH, as indicated.

DHMH BT On Call MD

- Will assist the LHD, as necessary, with determinations regarding the exposure credibility, determination of need for prophylaxis and laboratory testing.
- Will assist the LHD and other responder agencies, through communications with the LHD, regarding expertise specific to the potential agents, environmental surety, etc. This expertise may be as a result of specific knowledge or resources may be related to specific law enforcement intelligence or other ongoing incidents, etc.
- If notified of an incident prior to being notified of the incident by the LHD, will contact the LHD through existing protocols. The LHD and the BT On Call MD will negotiate who will follow-up on the incident. It is always preferred that the LHD is lead for health related issues affecting a single jurisdiction however, in some circumstances DHMH may take the lead.
- Will notify DHMH leadership and response partners of the event. This communication will occur in the following fashions:
 - According to the BT On Call Emergency Communications Protocol for Health Alerts, Advisories, Notifications and Updates, a brief notification via text message will be sent.

- Communication format will be according to the BT On Call Emergency Communications Protocol for Health Alerts, Advisories, Notifications and Updates
 - As necessary, a conference call can be set up emergently to provide additional detailed information and to develop strategy should there be a major response.
 - As necessary, a FRED alert can be posted if widespread dissemination is necessary.
- Will assure results are communicated to the LHD, BT On Call MD and the referral agency and will assist, as necessary, in developing an appropriate strategy to respond to these results.

DHMH Laboratories Administration

- Law Enforcement should determine the seriousness and credibility of the threat and, along with local public health officials, the potential for credible exposure. If Law Enforcement determines that there is both a credible threat and a credible exposure exist then the 24/7 On Call Contact Person for the Laboratories Administration (Office of Laboratory Emergency Preparedness and Response) should be called. The contact numbers in order are: during normal working hours: 410-767-6096 (office), 410-471-0595 (pager), and 410-925-3121 (cell phone). After hours, the numbers to call in order are: 410-471-0595 (pager), 410-925-3121 (cell phone), and 410-408-7521 (pager 2).
- The Laboratory Emergency Preparedness and Response 24/7 On Call Contact Person will obtain basic contact information to include: caller, agency, and contact phone number.
- The Laboratory Emergency Preparedness and Response 24/7 On Call Contact Person will then contact the appropriate Laboratories Administration division chief (or their designee) and provide them with the contact information for them to call and get needed information and answer any questions that the submitter may have. The division chiefs (or designee) will assist and make recommendations regarding alternative testing locations or mechanisms at this time. Laboratories Administration scientists will advise when preliminary and final results would be expected.
- The Laboratories Administration division chief (or their designee) will then contact the Laboratory Emergency Preparedness and Response 24/7 On Call Contact Person and inform him of the results of their call (type and number of samples, when they expect them to be delivered, etc.)
- If there is both a credible threat and exposure, then Laboratories Administration personnel will arrange to meet Law Enforcement at the Central Laboratory outside of normal business hours. Samples associated with a credible threat and/or exposure must be sent under chain of custody procedures and therefore should not be entrusted to a courier. If there is not a specific credible threat and/or exposure, and testing is still requested, then

the sample should be stored according to the local protocol developed by local law enforcement and LHD and arrangements made to deliver the sample the next business day.

- The Laboratory Emergency Preparedness and Response 24/7 On Call Contact Person will send out an ARCH wireless message to the BT Notify Group when a sample/specimen is going to be delivered to the Laboratories Administration.
- All samples should be screened by local Hazmat teams for chemicals, radiation, and explosives before they are submitted to the DHMH laboratories for testing. Although some jurisdictions may have access to a portable infra-red (IR) instrument, these will not reliably detect small amounts of bacteria and/or toxins. Therefore, even samples identified by IR should still be submitted to the Central Laboratory for testing if there is a credible threat and/or credible exposure. If only small amounts of powder are present, the entire sample should be submitted to the DHMH Laboratories Administration. Currently available field tests (so called “smart tickets”) may be unreliable for the presence of bacteria and/or toxins and therefore, these tests are not encouraged or recommended by DHMH or the Centers for Disease Control and Prevention.
- Samples should be triple bagged so that powder is completely contained. Miscellaneous request forms must be completed for each sample and indicate each required test. If these are not completed prior to sending the sample, personnel bringing the sample will be required to complete the forms.
- Samples must be smaller than 18” by 24” For larger areas wipe/powder samples must be collected by the Hazmat team and the wipe or powder samples submitted for testing.
- The sample(s) should be taken to the Central Laboratory as soon as Hazmat has screened the sample(s) for chemicals, radiation, and explosives. When a sample is being sent to the Laboratory, both the local Health Department and the local BT Coordinator will be notified (by the BT On Call MD).
- When the sample arrives at the Laboratories Administration, the receiving scientist is to notify the Laboratory Emergency Preparedness and Response 24/7 On Call Contact Person (using the same contact numbers as above). The Laboratory Emergency Preparedness and Response 24/7 On Call Contact Person will then send out an ARCH wireless message to the BT Notify Group that the sample/specimen has been delivered (arrived) to the Laboratories Administration.
- In general powder samples received by the Laboratories Administration are tested first for the presence of *Bacillus anthracis* (overnight) before they can be tested for other biological and chemical agents.
- If other biologic and chemical agents are suspected, requests must be communicated to the Laboratory Emergency Preparedness and Response 24/7 On Call Contact Person (using the same contact numbers as above).
- When each unit has completed their testing of the sample (i.e., anthrax, ricin, chemistry), they will phone the Laboratory Emergency Preparedness and

Response 24/7 On Call Contact Person (using the same contact numbers as above). He will send out partial results by ARCH wireless message to the BT Notify Group.

- When the Laboratory Emergency Preparedness and Response 24/7 On Call Contact Person receives the Final Result, he will send out an ARCH wireless message to the BT Notify Group.
- As each unit completes their testing of the sample, they will provide results to the referral agency and the LHD.
- The BT On Call MD will notify the LHD (if they have not been previously notified).

THE MATRIX

		Determined by LHD Law Enforcement in conjunction with Law Enforcement	
Determined by Law Enforcement	Credible threat	Credible Exposure	
		Yes	No
		Yes	High priority Test immediately Chain of custody important Prophylaxis likely to be indicated.
No	High priority Test immediately Need for chain of custody determined by law enforcement	No testing unless exceptional circumstances If tested, would be tested the next business day Prophylaxis not indicated unless exceptional circumstances	

Both a credible exposure and a credible threat analysis **MUST** be performed in order to make decisions regarding the safety of the people exposed, the necessity for prophylaxis and the appropriateness of laboratory testing.